TOWN OF LEICESTER, MASSACHUSETTS

REPORT ON EXAMINATION OF BASIC FINANCIAL STATEMENTS

FISCAL YEAR ENDED JUNE 30, 2012

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JUNE 30, 2012

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Independent Auditors' Report

To the Honorable Board of Selectmen Town of Leicester, Massachusetts

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Leicester, Massachusetts, as of and for the fiscal year ended June 30, 2012, as listed in the table of contents. These financial statements are the responsibility of the Town of Leicester, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Leicester, Massachusetts, as of June 30, 2012, and the respective changes in financial position and cash flows, where applicable, thereof for the fiscal year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated April 17, 2013, on our consideration of the Town of Leicester, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting are reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of

inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Powers + full_ - LLC

April 17, 2013

Management's Discussion and Analysis

Management's Discussion and Analysis

As management of the Town of Leicester, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2012. The Town complies with financial reporting requirements issued by the Governmental Accounting Standards Board (GASB). Management's discussion and analysis are part of these requirements.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Leicester's basic financial statements. These basic financial statements comprise of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other required supplementary information in addition to the basic financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net assets* presents information on all assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities include general government, public safety, education, public works, human services, culture and recreation, and debt service expenditures.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into two categories: governmental funds and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town of Leicester adopts an annual budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town's own programs.

Notes to the basic financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Assets exceeded liabilities for governmental activities by \$34.6 million at the close of FY2012.

-	FY2012	FY2011
Assets:		
Current assets\$	9,883,486 \$	9,630,234
Noncurrent assets (excluding capital)	598,000	1,170,000
Capital assets	40,009,193	40,763,582
Total assets	50,490,679	51,563,816
Liabilities:		
Current liabilities (excluding debt)	2,174,348	2,238,874
Noncurrent liabilities (excluding debt)	5,683,735	4,308,045
Current debt	1,433,241	1,398,821
Noncurrent debt	6,558,342	7,576,583
Total liabilities	15,849,666	15,522,323
Net Assets:		
Capital assets net of related debt	33,321,030	33,588,394
Restricted	4,197,257	4,347,700
Unrestricted	(2,877,274)	(1,894,601)
Total net assets\$	34,641,013 \$	36,041,493

Net assets of \$33.3 million (96%) reflects its investment in capital assets (e.g., land, buildings and improvements, machinery and equipment), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net assets \$4.2 million represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net assets* is a deficit of \$2.9 million.

_	FY2012	FY2011
Program revenues:		
Charges for services\$	2,327,411 \$	2,128,939
Operating grants and contributions	17,434,922	16,522,666
Capital grants and contributions	998,643	750,829
General Revenues:		
Real estate and personal property taxes	11,889,051	11,520,632
Tax liens	96,954	134,184
Motor vehicle and other excise taxes	1,092,407	1,089,688
Penalties and interest on taxes	155,957	137,823
Payments in lieu of taxes	46,393	46,393
Nonrestricted grants	1,578,133	1,596,135
Unrestricted investment income	33,053	45,087
Other revenues	3,551	17,778
Total revenues	35,656,473	33,990,154
Expenses:		
General Government	2,846,001	2,380,655
Public Safety	4,192,736	4,237,165
Education	26,520,335	25,930,167
Public Works	2,428,207	2,495,513
Human Services	397,278	400,323
Culture and Recreation	331,295	303,978
Interest	341,095	383,487
Total expenses	37,056,948	36,131,288
Change in net assets\$ =	(1,400,475) \$	(2,141,134)

The governmental expenses totaled \$37.1 million of which \$20.8 million (56%) was directly supported by program revenues consisting of charges for services, operating and capital grants and contributions. General revenues totaled \$14.9 million, primarily coming from property taxes, motor vehicle excise, non-restricted state aid and other miscellaneous charges.

Governmental activities decreased the Town's net assets by \$1.4 million. This decrease is primarily the result of a \$1.3 million increase in the liability for other postemployment benefits and depreciation expense exceeding principal payments on debt service by \$934,000; offset by better than expected budgetary results, the receipt of \$543,000 in MSBA green repair revenue for the Middle School and Memorial School projects, and the recognition of \$456,000 in Chapter 90 reimbursements.

Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of *governmental funds* is to provide information on near-term inflows, outflows, and balances of *spendable* resources. Such information is useful in assessing financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, governmental funds reported combined ending fund balances of \$6.3 million, an increase of \$321,000.

The general fund is the chief operating fund. At the end of the current fiscal year, unassigned fund balance of the general fund was \$2.1 million, while total fund balance was \$2.3 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 7.3% of total general fund expenditures, while total fund balance represents 8% of that same amount.

General Fund Budgetary Highlights

There was a \$233,000 increase between the original and final budget. This change was primarily due to public safety \$128,000, and public works \$73,000.

Capital Asset and Debt Administration

The Town's investment in capital assets as of June 30, 2012 amounts to \$40 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, machinery and equipment, and infrastructure.

Outstanding long-term debt for governmental activities, as of June 30, 2012, totaled \$8 million, of which \$2.3 million is related to school construction and remodeling, \$2.3 million for the police station, \$1.9 million for the acquisition of the Hillcrest Country Club, \$1 million for water mains and pump station \$200,000 for Title V septic loans and \$300,000 for Town Hall repairs.

Please refer to notes 4, 6 and 7 for further discussion of the major capital and debt activity.

Requests for Information

This financial report is designed to provide a general overview of the Town of Leicester's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town Accountant, Town Hall, 3 Washburn Square, Leicester, Massachusetts 01524.

Basic Financial Statements

STATEMENT OF NET ASSETS

JUNE 30, 2012

	Primary Government
	Governmental Activities
ASSETS	
CURRENT:	
Cash and cash equivalents\$	7,977,739
Investments Receivables, net of allowance for uncollectibles:	65,041
Real estate and personal property taxes	367,905
Tax liens	291,708
Motor vehicle excise taxes	145,096
Departmental and other	217,108
Intergovernmental	818,890
NONCURRENT: Receivables, net of allowance for uncollectibles:	
Intergovernmental	598,000
Capital assets, nondepreciable	4,870,740
Capital assets, net of accumulated depreciation	35,138,453
TOTAL ASSETS	50,490,680
LIABILITIES CURRENT:	
Warrants payable	734,183
Accrued payroll	976,218
Tax refunds payable	121,142
Accrued interest	98,861
Other liabilities	23,215
Capital lease obligations	5,025
Compensated absences	215,700
Bonds payable	1,433,241
Capital lease obligations	10,859
Compensated absences	304,300
Other postemployment benefits	5,368,576
Bonds payable	6,558,342
TOTAL LIABILITIES	15,849,662
NET ASSETS	
Invested in capital assets, net of related debt	33,321,030
Permanent funds:	
Expendable	1,070,939
Nonexpendable	
Other purposes	3,126,324
Unrestricted	
0111630116160	(2,877,275)
TOTAL NET ASSETS\$	34,641,018

STATEMENT OF ACTIVITIES

FISCAL YEAR ENDED JUNE 30, 2012

		Program Revenues							
Functions/Programs	Expenses		Charges for Services		Operating Grants and Contributions	_	Capital Grants and Contributions	_	Net (Expense) Revenue
Primary Government:									
Governmental Activities:									
General government \$	2,846,001	\$	500,071	\$	924,306	\$	-	\$	(1,421,624)
Public safety	4,192,737		1,244,862		110,860		-		(2,837,015)
Education	26,520,342		439,260		16,289,157		542,499		(9,249,426)
Public works	2,428,207		76,990		-		456,144		(1,895,073)
Human services	397,278		18,574		25,954		-		(352,750)
Culture and recreation	331,296		47,654		84,645		-		(198,997)
Interest	341,096	_	-		-	-	-	_	(341,096)
Total Governmental Activities	37,056,957	\$_	2,327,411	\$	17,434,922	\$_	998,643	\$	(16,295,981)

See notes to basic financial statements.

(Continued)

STATEMENT OF ACTIVITIES (Continued)

FISCAL YEAR ENDED JUNE 30, 2012

	F	Primary Government
		Governmental Activities
Changes in net assets:		
Net (expense) revenue from previous page	\$	(16,295,981)
General revenues:		
Real estate and personal property taxes,		
net of tax refunds payable		11,889,056
Tax liens		96,954
Motor vehicle and other excise taxes		1,092,408
Penalties and interest on taxes		155,958
Payments in lieu of taxes		46,393
Grants and contributions not restricted to		
specific programs		1,578,133
Unrestricted investment income		33,053
Miscellaneous	-	3,551
Total general revenues	_	14,895,506
Change in net assets		(1,400,475)
Net Assets:		
Beginning of year	_	36,041,493
End of year	\$_	34,641,018

See notes to basic financial statements.

(Concluded)

GOVERNMENTAL FUNDS BALANCE SHEET

JUNE 30, 2012

ASSETS		General		Nonmajor Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$	3,971,113 -	\$	4,006,626 65,041	\$ 7,977,739 65,041
Receivables, net of uncollectibles:					
Real estate and personal property taxes		367,905		-	367,905
Tax liens		291,708		-	291,708
Motor vehicle excise taxes		145,096		-	145,096
Departmental and other		30,828		186,280	217,108
Intergovernmental	-	1,169,000		247,890	1,416,890
TOTAL ASSETS	\$	5,975,650	\$	4,505,837	\$ 10,481,487
LIABILITIES AND FUND BALANCES					
LIABILITIES:					
Warrants payable	\$	575,913	\$	158,270	\$ 734,183
Accrued payroll		976,218		-	976,218
Tax refunds payable		121,142		-	121,142
Other liabilities		23,215		-	23,215
Deferred revenues	-	1,945,451		335,221	2,280,672
TOTAL LIABILITIES		3,641,939	Ī	493,491	4,135,430
FUND BALANCES:					
Nonspendable		-		-	-
Restricted		-		4,012,882	4,012,882
Assigned		205,615		-,	205,615
Unassigned		2,128,096		(536)	2,127,560
TOTAL FUND BALANCES		2,333,711		4,012,346	6,346,057
TOTAL LIABILITIES AND FUND BALANCES	\$	5,975,650	\$	4,505,837	\$ 10,481,487

RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET ASSETS

JUNE 30, 2012

Total governmental fund balances		\$ 6,346,057
Capital assets (net) used in governmental activities are not financial resources and, therefore, are not reported in the funds		40,009,193
Accounts receivable are not available to pay for current-period expenditures and, therefore, are deferred in the funds		2,280,672
In the statement of activities, interest is accrued on outstanding long-term debt, whereas in governmental funds interest is not reported until due		(98,861)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds:		
Bonds payable Capital lease obligations Compensated absences Other postemployment benefits	(7,991,583) (15,884) (520,000) (5,368,576)	
Net effect of reporting long-term liabilities		 (13,896,043)
Net assets of governmental activities		\$ 34,641,018

GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

FISCAL YEAR ENDED JUNE 30, 2012

		Nonmajor	Total
		Governmental	Governmental
	General	Funds	Funds
REVENUES:			
Real estate and personal property taxes,			
net of tax refunds\$	11,896,209	\$ -	\$ 11,896,209
Tax liens	99,826	-	99,826
Motor vehicle and other excise taxes	1,107,601	-	1,107,601
Penalties and interest on taxes	155,958	-	155,958
Payments in lieu of taxes	46,393	-	46,393
Intergovernmental	15,013,342	5,596,851	20,610,193
Departmental and other	535,495	1,626,601	2,162,096
Contributions	-	73,025	73,025
Investment income.	27,043	7,011	34,054
Miscellaneous.	451	-	451
	101		101
TOTAL REVENUES	28,882,318	7,303,488	36,185,806
EXPENDITURES:			
Current:	1 590 014	010 167	0.004.004
General government	1,580,914	810,167	2,391,081
Public safety	2,405,977	783,357	3,189,334
Education	15,261,519	4,957,605	20,219,124
Public works	879,006	475,396	1,354,402
Human services	224,561	40,990	265,551
Culture and recreation	162,137	103,252	265,389
Pension benefits	3,924,988	-	3,924,988
Employee benefits	2,466,540	-	2,466,540
State and county charges	446,320	-	446,320
Debt service:			
Principal	1,398,821	-	1,398,821
Interest	358,250	-	358,250
TOTAL EXPENDITURES	29,109,033	7,170,767	36,279,800
EXCESS (DEFICIENCY) OF REVENUES			
OVER EXPENDITURES	(226,715)	132,721	(93,994)
OTHER FINANCING SOURCES (USES):			
Proceeds from bonds and notes	-	415,000	415,000
Transfers in	795,806	79,129	874,935
Transfers out	(60,310)	(814,625)	(874,935)
TOTAL OTHER FINANCING SOURCES (USES)	735,496	(320,496)	415,000
NET CHANGE IN FUND BALANCES	508,781	(187,775)	321,006
FUND BALANCES AT BEGINNING OF YEAR	1,824,930	4,200,121	6,025,051
FUND BALANCES AT END OF YEAR	2,333,711	\$ 4,012,346	\$ 6,346,057

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

FISCAL YEAR ENDED JUNE 30, 2012

Net change in fund balances - total governmental funds		\$ 321,006
Governmental funds report capital outlays as expenditures. However, in the		
Statement of Activities the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense:		
Capital outlay	1,578,668	
Depreciation expense	(2,333,057)	
Net effect of reporting capital assets		(754,389)
Revenues in the Statement of Activities that do not provide current financial		
resources are fully deferred in the Statement of Revenues, Expenditures and		
Changes in Fund Balances. Therefore, the recognition of revenue for various		
types of accounts receivable (i.e., real estate and personal property, motor		
vehicle excise, etc.) differ between the two statements. This amount represents		
the net change in deferred revenue		(529,324)
The issuance of long-term debt (e.g., bonds and leases) provides current financial		
resources to governmental funds, while the repayment of the principal of long-		
term debt consumes the financial resources of governmental funds. Neither		
transaction, however, has any effect on net assets. Also, governmental funds		
report the effect of premiums, discounts, and similar items when debt is		
first issued, whereas these amounts are deferred and amortized in the		
Statement of Activities:		
Capital lease principal payments	4,772	
Proceeds from bonds and notes	(415,000)	
Debt service principal payments	1,398,821	
Net effect of reporting long-term debt		988,593
Some expenses reported in the Statement of Activities do not require the use of		
current financial resources and, therefore, are not reported as expenditures		
in the governmental funds:		
Net change in compensated absences accrual	(98,000)	
Net change in accrued interest on long-term debt	17,154	
Other postemployment benefits	(1,345,515)	
Net effect of recording long-term liabilities		 (1,426,361)
Change in net assets of governmental activities		\$ (1,400,475)

FIDUCIARY FUNDS

STATEMENT OF FIDUCIARY NET ASSETS

	Agency Funds
ASSETS	
CURRENT: Cash and cash equivalents Receivables, net of allowance for uncollectibles:	\$ 209,875
Departmental and other	30,881
TOTAL ASSETS	240,756
LIABILITIES	
Warrants payable	60,392
Accrued liabilities	9,827
Liabilities due depositors	45,434
Other liabilities	125,103
TOTAL LIABILITIES	\$ 240,756

JUNE 30, 2012

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Town of Leicester, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

A. Reporting Entity

The Town of Leicester, Massachusetts was incorporated in 1722 under the laws of the Commonwealth of Massachusetts. The Town is governed by an elected five member Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. The Town has no component units.

The Town is responsible for electing the governing body of the Leicester Housing Authority. The Town is also responsible for the collection of taxes of the Oxford/Rochdale Sewer District, Cherry Valley/Rochdale Water District, Cherry Valley Sewer District, Leicester Water Supply District, Hillcrest Water District, Stiles Water District, and Cedar Meadow Lake Watershed District, which are autonomous entities of the Town. These related organizations are excluded from the financial reporting entity because the Town's accountability does not extend beyond the Town electing the board or handling the tax collections of the districts. Audited financial statements are available from the respective organizations.

B. Government-Wide and Fund Financial Statements

Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net assets and the statement of changes in net assets) report information on all of the non-fiduciary activities of the primary government and its component units. *Governmental activities*, which are primarily supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which are supported primarily by user fees and charges.

Fund Financial Statements

Separate financial statements are provided for governmental funds and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets, liabilities, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), *and*
- If the total assets, liabilities, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the fiscal year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements.

Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough

thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after fiscal year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The nonmajor governmental funds consist of special revenue, capital project, and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

Fiduciary fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The agency fund is used to account for assets held in a purely custodial capacity.

Government-Wide and Fund Financial Statements

For the government-wide financial statements, and fiduciary fund accounting, all applicable Financial Accounting Standards Board (FASB) pronouncements issued on or prior to November 30, 1989, are applied, unless those pronouncements conflict with or contradict GASB pronouncements.

D. Cash and Investments

Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with

an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

E. Accounts Receivable

Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements and the proprietary funds and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1st of every year. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. Taxes are due on August 1st, November 1st, February 1st and May 1st and are subject to penalties and interest if they are not paid by the respective due date. Real estate and personal property taxes levied are recorded as receivables in the fiscal year of the levy.

Real estate tax liens are processed six months after the close of the valuation year on delinquent properties and are recorded as receivables in the fiscal year they are processed.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectibles is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectibles is estimated based on historical trends and specific account analysis.

Motor Vehicle Excise

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Departmental and Other

Departmental and other receivables consist primarily of ambulance, veteran's benefits, and police details and are recorded as receivables in the fiscal year accrued.

The allowance for uncollectibles is estimated based on historical trends and specific account analysis.

Special Assessments

Special assessments not yet due consist of betterment agreements/loans for the repair, replacement, and/or upgrade of a failed septic system that are to be repaid to the Town. The repayments range from 10 to 20 years.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectibles.

F. Inventories

Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

G. Capital Assets

Government-Wide and Proprietary Fund Financial Statements

Capital assets, which include land, construction in progress, buildings and improvements, machinery and equipment, and infrastructure (e.g., roads, water mains, sewer mains, and similar items), are reported in the applicable governmental activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$15,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land) are depreciated on a straight-line basis. The estimated useful lives of capital assets are as follows:

	Estimated Useful Life
Capital Asset Type	(in years)
Buildings and Improvements Machinery Equipment Infrastructure	5-50 3-10 3-10 20-50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the fiscal year of the purchase.

H. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental funds and internal service funds are eliminated from the governmental activities in the statement of net assets. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net assets as "internal balances".

Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are not eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

I. Interfund Transfers

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as operating transfers in and operating transfers out.

Government-Wide Financial Statements

Operating transfers between and within governmental funds are eliminated from the governmental activities in the statement of activities.

Fund Financial Statements

Operating transfers between and within funds are not eliminated from the individual fund statements and are reported as operating transfers in and operating transfers out.

J. Deferred Revenue

Deferred revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

K. Net Assets and Fund Equity

Government-Wide Financial Statements (Net Assets)

Net Assets reported as "invested in capital assets, net of related debt" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not considered to be capital assets. Outstanding debt related to future reimbursements from the state's school building program is not considered to be capital related debt.

Net assets are reported as restricted when amounts that are not available for appropriation or are legally restricted by outside parties for a specific future use.

Notes to Basic Financial Statements

Net assets have been "restricted for" the following:

"Permanent funds - expendable" represents amounts held in trust for which the expenditures are restricted by various trust agreements.

"Permanent funds - nonexpendable" represents amounts held in trust for which only investment earnings may be expended.

"Other purposes" represents restrictions placed on assets from outside parties.

Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes, but are neither restricted nor committed.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Town's spending policy is to spend restricted fund balance first, followed by committed, assigned and unassigned fund balance. Most governmental funds are designated for one purpose at the time of their creation. Therefore, any expenditure from the fund will be allocated to the applicable fund balance classifications in the order of the aforementioned spending policy. The general fund and certain other funds may have more than one purpose.

L. Capital Lease Obligations

The Town leases various assets under capital lease agreements. In the government-wide and proprietary funds financial statements, capital leases and the related lease obligations are reported as liabilities in the applicable governmental activities or proprietary funds statement of net assets.

M. Long-term debt

Government-Wide and Proprietary Fund Financial Statements

Long-term debt is reported as liabilities in the government-wide and proprietary fund statement of net assets. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

N. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

O. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

Government-Wide and Proprietary Fund Financial Statements

Vested or accumulated vacation time is reported as liabilities and expensed as incurred.

Governmental Fund Financial Statements

Vested or accumulated vacation time, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities.

P. Appropriation and Fund Deficits

For the fiscal year ended June 30, 2012, state and county charges exceeded appropriations by \$27,480.

A deficit exists in the Town's special revenue fund. This deficit will be funded by future revenues and available funds.

Q. Use of Estimates

Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

R. Total Column

Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

NOTE 2 - CASH AND INVESTMENTS

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the combined balance sheet as "Cash and Cash Equivalents". The deposits and investments of the trust funds are held separately from those of other funds.

Statutes authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits and the State Treasurer's Investment Pool (the Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth

Custodial Credit Risk - Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. At fiscal year-end, the carrying amount of deposits totaled \$7,982,777 and the bank balance totaled \$8,487,715. Of the bank balance, \$1,025,974 was covered by Federal Depository Insurance, \$7,200,239 was covered by the Depositors Insurance Fund and \$261,502 was uninsured and uncollateralized.

Investments

As of June 30, 2012, the Town had the following investments:

Other Investments	
Mutual Funds	65,041
MMDT	204,837
Total Investments\$	269,878

Custodial Credit Risk - Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. Investments in external investment pools and in open-end mutual funds are not exposed to custodial credit risks because their existence is not evidenced by securities that exist in physical or book entry form. MMDT qualifies as an external investment pool and therefore is not exposed to custodial credit risk.

Interest Rate Risk

The Town's formal investment policy limits investment maturities to one year or less, thus managing its exposure to fair value losses arising from increasing interest rates.

The Town participates in MMDT, which maintains a cash portfolio and a short-term bond fund with combined average maturities of approximately 3 months.

Credit Risk

The Town's investment in MMDT is unrated.

NOTE 3 – RECEIVABLES

At June 30, 2012, receivables for the individual major governmental funds and nonmajor, and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Allowance						
		Gross for				Net	
		Amount		Uncollectibles		Amount	
Receivables:			-		-		
Real estate and personal property taxes	\$	367,905	\$	-	\$	367,905	
Tax liens		291,709		-		291,709	
Motor vehicle and other excise taxes		175,096		(30,000)		145,096	
Departmental and other		821,989		(574,000)		247,989	
Intergovernmental	_	1,416,889	-		-	1,416,889	
Total	\$	3,073,588	\$	(604,000)	\$	2,469,588	

Governmental funds report *deferred revenue* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred revenue* reported in the governmental funds were as follows:

		Other General Governmental Fund Funds				Total
Receivable type:						
Real estate and personal property taxes	\$	308,819	\$	-	\$	308,819
Tax liens		291,709		-		291,709
Motor vehicle and other excise taxes		145,096		-		145,096
Departmental and other		30,828		186,280		217,108
Intergovernmental	_	1,169,000		148,940	_	1,317,940
Total	\$	1,945,451	\$	335,220	\$_	2,280,671

NOTE 4 – CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2012, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental Activities:				
Capital assets not being depreciated:				
Land	\$ 4,870,740	\$	\$	\$ 4,870,740
Capital assets being depreciated:				
Buildings and improvements	25,534,017	950,365	-	26,484,382
Machinery and equipment	4,040,507	180,126	(33,000)	4,187,633
Infrastructure	63,759,590	448,177		64,207,767
Total capital assets being depreciated	93,334,114	1,578,668	(33,000)	94,879,782
Less accumulated depreciation for:				
Buildings and improvements	(14,334,455)	(814,861)	-	(15,149,316)
Machinery and equipment	(2,957,013)	(230,489)	33,000	(3,154,502)
Infrastructure	(40,149,804)	(1,287,707)		(41,437,511)
Total accumulated depreciation	(57,441,272)	(2,333,057)	33,000	(59,741,329)
Total capital assets being depreciated, net	35,892,842	(754,389)		35,138,453
Total governmental activities capital assets, net	\$ 40,763,582	\$ (754,389)	\$	\$ 40,009,193

Depreciation was charged to functions/programs of the primary government as follows:

Governmental Activities:

General Government	\$	16,537
Public Safety		236,011
Education		
Public Works		1,341,264
Human Services		89,829
Culture and recreation	_	13,092
Total depreciation expense	\$	2,333,057

NOTE 5 - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund transfers for the fiscal year ended June 30, 2012, are summarized as follows:

	Transfers In							
Operating Transfers Out:		General Fund		Nonmajor Governmental Funds		Total		
General Fund Nonmajor Governmental Funds	\$	- 795,806	\$	60,310 18,819	\$	60,310 814,625	(1) (2)	
Total	\$	795,806	\$	79,129	\$	874,935	_	

(1) Transfers from the general fund to special revenue funds, capital project funds, and permanent funds.

(2) Transfers from special revenue funds and permanent funds to the general fund. As well as transfers in between permanent funds.

NOTE 6 – CAPITAL LEASE OBLIGATION

The Town has entered into a lease agreement for the purchase of school equipment. The lease agreement qualifies as a capital lease for accounting purposes and, therefore, has been recorded at the present value of its future minimum lease payment as of the inception date. Assets acquired through capital lease are as follows:

	-	Governmental Activities
Asset: Machinery and equipment Less: accumulated depreciation		26,399 (7,920)
Total	\$	18,479

The following is a schedule of the future minimum lease payments under the capital lease, together with the present value of the net minimum lease payments, as of June 30, 2012.

Fiscal Years Ending June 30	Governmental Activities
2013 2014 2015	\$ 5,864 5,864 5,863
Total minimum lease payments	17,591
Less: amounts representing interest	(1,707)
Present value of minimum lease payments	\$ 15,884

NOTE 7 – SHORT-TERM FINANCING

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the general fund.

There was no short-term debt activity for the fiscal year ended June 30, 2012.

NOTE 8 – LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 2 1/2% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2012, and the debt service requirements for the governmental funds are as follows:

Debt service requirements for principal and interest for Governmental bonds payable in future fiscal years are as follows:

Issue	Maturities Through	Original Loan Amount	Interest Rate (%)	-	Outstanding at June 30, 2011	 Issued	Redeemed	Outstanding at June 30, 2012
Municipal Purpose Bonds 2003	2021	1,600,000	2.50 - 5.00	\$	1,000,000	\$ -	\$ 100,000	\$ 900,000
Municipal Purpose Bonds 2004	2014	7,955,000	2.00 - 5.00		2,640,000	-	850,000	1,790,000
Municipal Purpose Bonds 2005	2024	7,091,000	3.00 - 4.50		4,710,000	-	385,000	4,325,000
Title V Septic Loan Repairs	2027	387,831	n/a		236,725	-	20,142	216,583
Municipal Purpose Bonds 2011	2021	388,679	4.20		388,679	-	43,679	345,000
Municipal Purpose Bonds 2012	2042	415,000	3.40	-	-	 415,000	-	415,000
Total governmental bonds payable				\$	8,975,404	\$ 415,000	\$ 1,398,821	\$ 7,991,583

Year	Principal	Interest	Total
2013 \$ 2014 2015 2016	1,433,241 \$ 1,463,605 553,885 533,994	305,585 \$ 256,997 190,081 168,538	1,738,826 1,720,602 743,966 702,532
2017 2018-2022 2023-2027 2028-2032 2033-2037	534,304 2,446,633 767,601 72,110 85,130	147,641 420,694 43,804 -	681,945 2,867,327 811,405 72,110 85,130
2033-2037 2038-2042 Total\$	<u> </u>	 	9,524,923

The Commonwealth has approved school construction assistance for the Town. The assistance program, which is administered by the Massachusetts School Building Authority, provides resources for future debt service of general obligation school bonds outstanding. During fiscal year 2012, approximately \$622,000 of such assistance was received. Approximately \$1,245,000 will be received in future fiscal years. Of this amount, approximately \$76,000 represents reimbursement of long-term interest costs, and approximately \$1,169,000 represents reimbursement of approved construction costs. Accordingly, a \$1,169,000 intergovernmental receivable and corresponding deferred revenue have been reported in governmental fund financial statements. The deferred revenue has been recognized as revenue in the conversion to the government-wide financial statements.

The MSBA offers a construction grant program which pays the Town the State's share of approved school construction costs. During fiscal 2012, the Memorial School boiler and Middle School roof projects were funded through this program. During the fiscal year the Town received approximately \$543,000 from MSBA, which was the total approved construction cost. These projects were completed and fully reimbursed during fiscal 2012.

The Town is scheduled to be subsidized by the Massachusetts Water Pollution Abatement Trust (MWPAT) on a periodic basis for interest in the amount of \$28,218. Thus, net MWPAT loan repayments, including interest, are scheduled to be \$216,583. Since the Town is legally obligated for the total amount of the debt, such amounts have been reported in the accompanying basic financial statements. The fiscal year 2012 interest subsidy totaled \$6,697.

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2012, the Town had the following authorized and unissued debt:

Purpose	Amount
Repairs, Replacement, Upgrade of Septic Systems\$	303,191
Land Acquisition - Pleasant Street (Hillcrest Country Club)	100,000
Police Radios	138,400
Town Hall Renovations	100,000
Repairs of School Roof/Boiler	950,116
Total\$_	1,591,707

Changes in Long-term Liabilities

The Town records its liability for long-term bonds and notes in the General Long-Term Obligations Account Group. Other general long-term obligations recognized by the Town are its obligations under claims and judgments and vacation and sick pay benefits. These liabilities will be liquidated in the future from governmental funds.

During the fiscal year ended June 30, 2012, the following changes occurred in long-term liabilities reported in the General Long-Term Obligations Account Group:

	Beginning Balance	Additions	Reductions	Ending Balance	Current Portion
Long-term bonds \$ Other postemployment benefits Compensated Absences Capital Lease	8,975,404 4,023,061 422,000 20,656	\$ 415,000 2,070,494 250,900	\$ (1,398,821) \$ (724,979) (152,900) (4,772)	7,991,583 \$ 5,368,576 520,000 15,884	1,433,241 - 215,700 5,025
Total\$	13,441,121	\$	\$ (2,281,472) \$	13,896,043 \$	1,653,966

NOTE 9 – GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, in 2011. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Town's financial statements. The reporting standard establishes a hierarchy for fund balance classification and the constraints imposed on the uses of those resources.

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund.

In addition to nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints.

- <u>Restricted</u>: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation
- <u>Committed</u>: fund balances that contain self-imposed constrains of the government from its highest level of decision making.
- <u>Assigned</u>: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- <u>Unassigned</u>: fund balances of the general fund that is not constrained for any particular purpose.

-	General	Nonmajor Governmental Funds	Total Governmental Funds
FUND BALANCES			
Nonspendable:			
Permanent fund principal	- 9	\$-9	- 5
Restricted for:			
School revolving funds	-	2,791,636	2,791,636
Town capital projects	-	150,304	150,304
Town library trustees	-	594,732	594,732
Permanent funds	-	476,204	476,204
Assigned to:			
General government	185,666	-	185,666
Public safety	4,426	-	4,426
Education	15,523	-	15,523
Unassigned	2,128,097	(536)	2,127,561
TOTAL FUND BALANCES (DEFICIT)\$	2,333,712	\$ 4,012,340	6,346,052

NOTE 10 - STABILIZATION FUND

At June 30, 2012, \$212,000 has been set aside in a stabilization fund, which is classified as part of the general fund in the governmental funds financial statements. The fund may be used for general and/or capital purposes upon Town Meeting approval. The fund decreased by approximately \$325,000 during fiscal 2012 due to a budgeted transfer to the general fund.

NOTE 11 – RISK FINANCING

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters for which the Town carries commercial insurance. The Town participates in a premium-based health care plan for its active employees.

NOTE 12 - PENSION PLAN

Plan Description - The Town contributes to the Worcester Regional Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan administered by the Worcester Regional Retirement Board. Substantially all employees of the Town are members of the System, except for public school teachers and certain administrators who are members of the Massachusetts Teachers Retirement System, to which the Town does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled approximately \$3,213,000 for the fiscal year ended June 30, 2012, and, accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures.

The System provides retirement, disability and death benefits to plan members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the pension fund. Cost-of-living adjustments granted after 1997 must be approved by the System and are borne by the System. The System

issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth's Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 25 Linnell Circle, Billerica, MA 01821.

Funding Policy - Plan members are required to contribute to the System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the System its share of the system-wide actuarial determined contribution that is apportioned among the employers based on active current payroll. Administrative expenses are funded through investment earnings. The contributions of plan members and the Town are governed by Chapter 32 of the MGL. The contributions to the System for the fiscal years then ended June 30, 2012, 2011 and 2010 were approximately \$712,000, \$709,000, and \$656,000 respectively, which equaled its required contribution for each fiscal year.

NOTE 13 – POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

Plan Description – The Town of Leicester administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees and their spouses through the Town's group health insurance plan, which covers both active and retired members. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Retiree Health Plan does not issue a publicly available financial report.

Funding Policy – Contribution requirements are also negotiated between the Town and union representatives. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50 percent of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining 50 percent of their premium costs. For fiscal year 2012, the Town contributed \$725,000 to the plan.

Annual OPEB Cost and Net OPEB Obligation – The Town's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The components of the Town's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation are summarized in the following table:

Annual required contribution\$ Interest on net OPEB obligation Adjustments to annual required contribution	2,067,932 170,981 (168,419)
Annual OPEB cost (expense)	2,070,494
Contributions made	(724,979)
Increase in net OPEB obligation	1,345,515
Net OPEB obligationbeginning of year	4,023,061
Net OPEB obligationend of year\$	5,368,576

The Town's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year 2012 was as follows:

Fiscal Year Ended	Annual Required Contribution	 Actual Contributions Made	Percentage Contributed
6/30/2012 6/30/2011 6/30/2010	\$ 2,067,932 1,986,482 2,021,885	\$ 724,979 685,629 666,205	35% 35% 33%

Funded Status and Funding Progress – As of January 1, 2011, the most recent actuarial valuation date, the actuarial accrued liability for benefits was \$23,145,297, all of which was unfunded. The covered payroll (annual payroll of active employees covered by the plan) was \$15,247,000, and the ratio of the UAAL to the covered payroll was 151.8 percent.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions – Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2011, actuarial valuation, actuarial liabilities were determined using the projected unit credit cost method. The actuarial assumptions included a 4.25% investment return assumption, which is based on the expected yield on the assets of the Town, calculated based on the funded level of the plan at the valuation date, and an annual medical/drug cost trend rate of 1.75% to 9.0% initially, graded to 5% to 6% over 10 years. The UAAL is being amortized over a closed 28 year period, with amortization payments increasing at 3.25% per year. The remaining amortization period at June 30, 2012 is 27 years.

NOTE 14 - CONTINGENCIES

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2012, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2012.

NOTE 15 – IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS

During fiscal year 2012, the following GASB pronouncements were implemented:

- GASB <u>Statement #62</u>, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The implementation of this pronouncement did not impact the basic financial statements.
- GASB <u>Statement #64</u>, Derivative Instruments: Application of Hedge Accounting Termination Provisions, an amendment of GASB Statement No. 53. The implementation of this pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in future fiscal years. Management is currently assessing the impact of these pronouncements will have on the basic financial statements.

- The GASB issued <u>Statement #60</u>, Accounting and Financial Reporting for Service Concession Arrangements, which is required to be implemented in fiscal year 2013.
- The GASB issued <u>Statement #61</u>, *The Financials Reporting Entity: Omnibus*, which is required to be implemented in fiscal year 2013.
- The GASB issued <u>Statement #63</u>, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position,* which is required to be implemented in fiscal year 2013.
- The GASB issued <u>Statement #65</u>, *Items Previously Reported as Assets and Liabilities*, which is required to be implemented in fiscal year 2013.
- The GASB issued <u>Statement #66</u>, *Technical Corrections 2012, an amendment of GASB Statements No. 10 and No. 62*, which is required to be implemented in fiscal year 2013.
- The GASB issued <u>Statement #67</u>, *Financial Reporting for Pension Plans, an amendment of GASB Statement No. 25*, which is required to be implemented in fiscal year 2014.
- The GASB issued <u>Statement #68</u>, Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27, which is required to be implemented in fiscal year 2015.
- The GASB issued <u>Statement #69</u>, *Government Combination and Disposals of Government Operations,* which is required to be implemented in fiscal year 2015.

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Required Supplementary Information

GENERAL FUND

SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE -

BUDGET AND ACTUAL

FISCAL YEAR ENDED JUNE 30, 2012

		Budgeted A	mounts	
	Amounts Carried forward From Prior Year	Current Year Initial Budget	Original Budget	Final Budget
REVENUES:				
Real estate and personal property taxes,				
	\$-\$	11,849,912 \$	11,849,912 \$	11,849,912
Tax liens	-	-	-	-
Motor vehicle and other excise taxes	-	1,000,000	1,000,000	1,000,000
Penalties and interest on taxes	-	130,000	130,000	130,000
Payments in lieu of taxes	-	-	-	-
Intergovernmental	-	11,501,205	11,501,205	11,501,205
Departmental and other	-	376,527	376,527	376,527
Investment income	-	30,000	30,000	30,000
Miscellaneous				-
TOTAL REVENUES		24,887,644	24,887,644	24,887,644
EXPENDITURES:				
Current:				
General government	133,002	1,350,786	1,483,788	1,512,008
Public safety	3,825	2,355,168	2,358,993	2,487,193
Education	954,256	15,349,690	16,303,946	16,303,945
Public works	1,059	816,096	817,155	890,518
Human services	-	229,736	229,736	235,185
Culture and recreation	-	163,048	163,048	168,248
Pension benefits	-	711,988	711,988	711,988
Employee benefits	5,316	2,644,010	2,649,326	2,641,941
State and county charges	-	418,840	418,840	418,840
Debt service:				
Principal	-	1,398,821	1,398,821	1,398,821
Interest	-	369,553	369,553	369,553
TOTAL EXPENDITURES	1,097,458	25,807,736	26,905,194	27,138,240
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,097,458)	(920,092)	(2,017,550)	(2,250,596)
OTHER FINANCING SOURCES (USES):				
Transfers in	-	736,515	736,515	795,806
Transfers out	<u> </u>	(60,310)	(60,310)	(60,310)
TOTAL OTHER FINANCING SOURCES (USES)	<u> </u>	676,205	676,205	735,496
NET CHANGE IN FUND BALANCE	(1,097,458)	(243,887)	(1,341,345)	(1,515,100)
BUDGETARY FUND BALANCE, Beginning of year	2,286,466	2,286,466	2,286,466	2,286,466
BUDGETARY FUND BALANCE, End of year \$	1,189,008 \$	2,042,579 \$	945,121 \$	771,366

See notes to required supplementary information.

Actual Budgetary Amounts	Amounts Carried Forward To Next Year	-	Variance to Budget
\$ 11,834,101 99,826 1,107,601 155,958 46,393 11,793,645 535,495 26,143 451	\$ - - - - - - -	\$	(15,811) 99,826 107,601 25,958 46,393 292,440 158,968 (3,857) 451
25,599,613		-	711,969
1,254,914 2,405,977 15,298,559 879,006 224,561 162,137 711,988 2,466,540 446,320 1,398,821 351,553 25,600,376 (763)	185,666 4,426 852,977 - - - - - - - - - - - - - - - - - -		71,428 76,790 152,409 11,512 10,624 6,111 - 175,401 (27,480) - 18,000 494,795 1,206,764
795,806 (60,310)	-	-	-
735,496		-	<u> </u>
734,733	(1,043,069)		1,206,764
2,286,466	-	-	-
\$ 3,021,199	\$ (1,043,069)	\$	1,206,764

Retirement System Schedules of Funding Progress and Employer Contributions

The Retirement System Schedule of Funding Progress presents multiyear trend information about whether the actuarial value of planned assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The Retirement System Schedule of Employer Contributions presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, was well as the Town's proportionate share of the plan's annual contributions.

Worcester Regional Retirement System Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (A)	Actuarial Accrued Liability (AAL) Entry Age (B)	Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
01/01/12 \$ 01/01/10 01/01/07 01/01/04 01/01/01	436,671,982 \$ 413,976,785 389,758,785 350,879,900 316,389,108	982,796,782 \$ 863,002,067 692,768,325 552,773,549 426,280,953	546,124,800 449,025,282 303,009,540 201,893,649 109,891,845	44.4% \$ 48.0% 56.3% 63.5% 74.2%	238,952,079 241,992,607 211,518,755 170,669,442 145,000,347	228.5% 185.6% 143.3% 118.3% 75.8%
01/01/99 01/01/98 01/01/97	248,967,040 240,982,371 174,065,213	420,280,933 374,455,997 394,330,873 291,956,757	125,488,957 153,348,502 117,891,544	66.5% 61.1% 59.6%	143,000,347 119,857,640 134,803,954 111,270,545	104.7% 113.8% 106.0%

The Town's share of the UAAL, as of January 1, 2012, is approximately 2%.

See notes to required supplementary information.

System Wide **Town of Leicester** (B/A) Plan Year Annual (A) (B) District's Percentage Ended Required Actual Actual of System Wide Percentage December 31 Contributions Contributions Contributed Contributions Actual Contributions \$ 2005 \$ 17,562,285 \$ 17,562,285 100% 423,235 2.41% 502,452 2.39% 2006 21,012,959 21,012,959 100% 2007 21,982,772 21,982,772 100% 513,308 2.34% 22,997,682 22,997,682 520,310 2.26% 2008 100% 2009 26,400,000 26,400,000 100% 614,518 2.33% 28,800,000 656,504 2010 28,800,000 100% 2.28% 2011 31,200,000 31,200,000 100% 709,077 2.27% 2012 35,056,320 35,056,320 100% 711,988 2.03%

The Town's Actual Contributions equaled 100% of its Required Contributions for each year presented.

See notes to required supplementary information.

Worcester Regional Retirement System Schedule of Employer Contributions

Other Postemployment Benefits Plan Schedules

The Schedule of Funding progress compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

The Schedule of Employer Contributions presents multi-year trend information for required and actual contributions relating to the plan.

The Schedule of Actuarial Methods and Assumptions presents factors that significantly affect the identification of trends in the amounts reported.

OTHER POSTEMPLOYMENT BENEFIT PLAN

				JUN	NE 30, 2012			
Actuarial Valuation Date	 Actuarial Value of Assets (A)	_	Actuarial Accrued Liability (AAL) Projected Unit Credit (B)		Unfunded AAL (UAAL) (B-A)	Funded Ratio (A/B)	 Covered Payroll (C)	UAAL as a Percentage of Covered Payroll ((B-A)/C)
1/1/2011 1/1/2009	\$ -	\$	23,145,297 21,840,178	\$	23,145,297 21,840,178	0% 0%	\$ 15,247,000 14,354,000	151.8% 152.2%

SCHEDULE OF FUNDING PROGRESS AND EMPLOYER CONTRIBUTIONS

Schedule of Employer Contributions

Fiscal End		 Annual Required Contribution		Actual Contributions Made	Percentage Contributed
6/30/2 6/30/2	-	\$ 2,067,932 1,986,482	\$	724,979 685,629	35% 35%
6/30/2		2,021,885		666,205	33%

See notes to required supplementary information.

OTHER POSTEMPLOYMENT BENEFIT PLAN ACTUARIAL METHODS AND ASSUMPTIONS

FISCAL YEAR ENDED JUNE 30, 2012

Actuarial Methods:

Valuation date Actuarial cost method Amortization method Remaining amortization period	January 1, 2011 Projected credit unit 28 year level assuming a 3.25% annual increase 28 years as of June 30, 2011				
Actuarial Assumptions:					
Investment rate of return Medical/drug cost trend rate	4.25%, pay-as-you-go scenario 1.75% to 9.0% initially, then decreasing to 5% - 6% within 10 years				
Plan Membership:					
Current retirees, beneficiaries, and dependents Current active members	206 296				
Total	502				
See notes to required supplementary information.					

NOTE A - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

1. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by the Town Administrator and the Selectmen. The Town Administrator presents an annual budget to the Selectmen, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Town, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

Increases or transfers between departments subsequent to the approval of the annual budget, requires Town Meeting approval via a supplemental appropriation.

The majority of appropriations are non-continuing which lapse at the end of each fiscal year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior fiscal year be carried forward and made available for spending in the current fiscal year. These carry forwards are included as part of the subsequent fiscal year's original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by majority vote at Town Meeting.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original fiscal year 2012 approved budget authorized approximately \$25,868,000 million in appropriations and other amounts to be raised and approximately \$1,098,000 million in encumbrances and continuing appropriations carried over from previous fiscal years. Supplemental appropriations of approximately \$233,000 were approved during fiscal year 2012.

The Town Accountant's office has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

2. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth) is followed, which differs from the GAAP basis of accounting. A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the fiscal year ended June 30, 2012, is presented below:

Net change in fund balance, budgetary basis\$	734,733
Perspective difference: Activity of the stabilization fund recorded in the general fund for GAAP	(325,100)
Basis of accounting differences:	
Net change in 60 day receipts	19,311
Net change in tax refunds payable	42,797
Net change in recording teachers summer pay	37,040
Increase in revenues due to on-behalf payments	(3,213,000)
Increase in expenditures due to on-behalf payments	3,213,000
Net change in fund balances, GAAP basis\$_	508,781

NOTE B – PENSION PLAN

Plan Description - The Town contributes to the Worcester Regional Retirement System (System), a cost-sharing multiple-employer defined benefit pension plan administered by the Worcester Regional Retirement Board. The Retirement System provides retirement, disability, and death benefits to members and beneficiaries. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the Plan. Plan members are required to contribute to the Retirement System at rates ranging from 5% to 11% of annual covered compensation. The Town is required to pay into the Retirement System its share of the systemwide actuarially determined contribution which is apportioned among the employers based on active covered payroll.

The schedule of funding progress, presented as required supplementary information, following the notes to the basic financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits. Additionally, the schedule of employer contributions, presented as required supplementary information, following the notes to the basic financial statements, presents multiyear trend information for required and actual contributions relating to the cost-sharing plan as a whole, of which the Town is one participating employer, as well as the Town's proportionate share of the plan's annual contributions. This information is designed to be helpful for understanding the scale of the information presented relative to the Town.

The following actuarial methods and assumptions were used in the Retirement System's most recent actuarial valuation:

Actuarial Methods and Assumptions:

Remaining Amortization Period	Entry Age Normal Cost Method Increasing at 4.00% per year, level dollar for ERI liability for certain unity
Actuarial Assumptions: Investment rate of return Projected salary increases Cost of living adjustments	
Plan Membership: Retired participants and beneficiaries recein Inactive participants Disabled Active participants	1,874 233 6,377
Total	<u>11,226</u>

NOTE C – OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare for eligible retirees and their spouses through the Town's health insurance plan, which covers both active and retired members, including teachers.

The Town currently finances its other postemployment benefits (OPEB) on a pay-as-you-go basis. As a result, the funded ratio (actual value of assets expressed as a percentage of the actuarial accrued liability) is 0%. In accordance with Governmental Accounting Standards, the Town has recorded its OPEB cost equal to the actuarial determined annual required contribution (ARC) which includes the normal cost of providing benefits for the year and a component for the amortization of the total unfunded actuarial accrued liability of the plan.

The Schedule of Funding Progress presents multi-year trend information which compares, over time, the actuarial accrued liability for benefits with the actuarial value of accumulated plan assets.

Projections of benefits for financial reporting purposes are based on the substantive plan and included the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit cost between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

The Schedule of Actuarial Methods and Assumptions presents factors that significant affect the identification of trends in the amounts reported.